# FINGER LAKES LIBRARY SYSTEM FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

## FINGER LAKES LIBRARY SYSTEM

# **DECEMBER 31, 2022 AND 2021**

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees of Finger Lakes Library System

#### **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the accompanying financial statements of Finger Lakes Library System, (a nonprofit organization), which comprise the statements of financial position as of December 31, 2022 and 2021, and the related statements of activities, functional expenses, and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the financial statements present fairly, in all material respects, the financial position of Finger Lakes Library System, as of December 31, 2022 and 2021, and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Finger Lakes Library System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Finger Lakes Library System's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of Finger Lakes Library System's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about Finger Lakes Library System's ability to continue as a going concern for
  a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Certified Public Accountants

Cortland, New York September 7, 2022

# STATEMENTS OF FINANCIAL POSITION DECEMBER 31, 2022 AND 2021

### **ASSETS**

		2022	2021
CURRENT ASSETS		<u> 2022</u>	2021
Cash and cash equivalents	\$	1,963,278	\$ 1,647,848
Accounts receivable		3,711	4,812
Prepaid expenses		42,386	62,869
TOTAL CURRENT ASSETS		2,009,375	 1,715,529
CASH RESTRICTED FOR ENDOWMENT		250,000	250,000
PROPERTY AND EQUIPMENT, net		1,574,413	 1,592,179
TOTAL ASSETS	\$	3,833,788	\$ 3,557,708
LIABILITIES AND NET AS	SSET	S	
CURRENT LIABILITIES			
Accounts payable	\$	16,246	\$ 15,664
Other accrued liabilities		65,090	 80,254
TOTAL CURRENT LIABILITIES		81,336	95,918
ACCRUED BENEFIT TIME		91,119	 79,176
TOTAL LIABILITIES		172,455	175,094
NET ASSETS			
Without donor restrictions		3,329,749	3,033,660
With donor restrictions		331,584	 348,954
TOTAL NET ASSETS		3,661,333	 3,382,614
TOTAL LIABILITIES AND NET ASSETS	\$	3,833,788	\$ 3,557,708

## STATEMENTS OF ACTIVITIES FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

	<u>2022</u>	<u>2021</u>
UNRESTRICTED NET ASSETS:		
REVENUES		
Services to member libraries	\$ 318,560	\$ 327,077
Services to municipalities	44,180	36,422
Gifts	50,010	14,593
Grants	62,073	18,556
State aid	1,196,340	1,145,250
Amounts received on behalf of member libraries:		
Central Library Aid	-	96,748
Local Library Services Aid	100,599	94,523
CARES Act Grant	-	32,699
Less: amounts remitted to member libraries	(199,159)	(298,970)
Income from investments - interest	4,827	5,885
Other	72,280	47,676
Net assets released from restrictions	 135,915	 108,108
TOTAL REVENUE	1,785,625	1,628,567
EXPENSES		
Program	1,245,461	1,171,458
Management and general	244,077	261,411
Fundraising	 	
TOTAL EXPENSES	1,489,538	1,432,869
INCREASE (DECREASE) IN NET ASSETS		
WITHOUT DONOR RESTRICTIONS	296,087	195,698
CHANGES IN NET ASSETS WITH DONOR		
RESTRICTIONS:		
Grants and contracts	118,547	141,640
Net assets released from restrictions	 (135,915)	 (108,108)
INCREASE (DECREASE) IN NET ASSETS WITH DONOR RESTRICTIONS	(17,368)	33,532
INCREASE (DECREASE) IN NET ASSETS	278,719	229,230
NET ASSETS, beginning of year	 3,382,614	 3,153,384
NET ASSETS, end of year	\$ 3,661,333	\$ 3,382,614

# STATEMENT OF FUNCTIONAL EXPENSES FOR THE YEAR ENDED DECEMBER 31, 2022

	Program	General and Administration	<u>Total</u>
EXPENSES			
Books, films, and databases	\$ 99,218	\$ 788	\$ 100,006
Polaris	265,564	-	265,564
Computer supplies and equipment for resale	52,152	-	52,152
State literacy grants	-	-	-
Grants to member libraries	79,223	-	79,223
Library services and travel	92,622	19,303	111,925
Salaries	350,167	133,847	484,014
Payroll taxes	33,160	9,531	42,691
Employee benefits	101,083	31,319	132,402
Depreciation and amortization	59,498	19,198	78,696
Operation and maintenance of			
buildings and equipment	63,810	3,187	66,997
Operation and maintenance of			
automotive equipment	16,584	637	17,221
Professional fees	3,393	12,742	16,135
Insurance	7,462	3,456	10,918
Utilities and facilities	21,525	9,733	31,258
Interest	-	-	-
Other expenses	 	336	336
TOTAL EXPENSES	\$ 1,245,461	\$ 244,077	\$ 1,489,538

# STATEMENT OF FUNCTIONAL EXPENSES FOR THE YEAR ENDED DECEMBER 31, 2021

	Program	General and Administration		<u>Total</u>
EXPENSES				
Books, films, and databases	\$ 86,681	\$ 94	\$	86,775
Polaris	295,373	-		295,373
Computer supplies and equipment for resale	63,392	-		63,392
State literacy grants	11,634	-		11,634
Grants to member libraries	9,708	-		9,708
Library services and travel	64,103	11,948	,	76,051
Salaries	356,523	149,615		506,138
Payroll taxes	32,743	10,441		43,184
Employee benefits	128,643	37,801		166,444
Depreciation and amortization	54,549	16,633		71,182
Operation and maintenance of				
buildings and equipment	4,265	1,606	;	5,871
Operation and maintenance of				
automotive equipment	10,360	470	)	10,830
Professional fees	6,182	11,229	1	17,411
Insurance	7,882	3,488	)	11,370
Utilities and facilities	22,076	9,982	,	32,058
Interest	17,344	7,843		25,187
Other expenses	 -	261		261
TOTAL EXPENSES	\$ 1,171,458	\$ 261,411	\$	1,432,869

## STATEMENTS OF CASH FLOW FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

		<u>2022</u>		<u>2021</u>
CASH FLOWS FROM OPERATING ACTIVITIES	Φ.	250 510	Φ.	220, 220
Increase (decrease) in net assets	\$	278,719	\$	229,230
Adjustments to reconcile change in net assets to				
net cash provided by (used in) operating activities:		70.606		71 102
Depreciation and amortization		78,696		71,182
(Increase) decrease in accounts receivable		1,101		287,800
(Increase) decrease in prepaid expenses		20,483		(29,137)
Increase (decrease) in accounts payable		582		10,516
Increase (decrease) in accrued benefit time		11,943		20,586
Increase (decrease) in other accrued liabilities		(15,164)		8,966
NET CASH PROVIDED BY (USED IN)				
OPERATING ACTIVITIES		376,360		599,143
CASH FLOWS FROM INVESTING ACTIVITIES				
Purchase of building and equipment		(60,930)		
NET CASH PROVIDED BY (USED IN) INVESTING ACTIVITIES		(60,930)		-
CASH FLOWS FROM FINANCING ACTIVITIES				
Principal payments on long-term debt				(463,239)
NET CASH PROVIDED BY (USED IN)				
FINANCING ACTIVITIES		_		(463,239)
NET INCREASE (DECREASE) IN CASH		315,430		135,904
CASH, January 1		1,647,848		1,511,944
CASH, December 31	\$	1,963,278	\$	1,647,848
SUPPLEMENTAL DISCLOSURE OF CASH FLOW INFORMATION				
Cash paid during the year:				
Interest	\$	-	\$	25,187
Income taxes		-		-

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### ACTIVITY

The Finger Lakes Library System was formed in April 1965 to provide grants and services to 33 libraries in Cayuga, Cortland, Seneca, Tioga, and Tomkins Counties in the State of New York.

#### **BASIS OF ACCOUNTING**

The financial statements of the System are prepared on the accrual basis of accounting in accordance with generally accepted accounting principles. Under this method, revenues are recognized in the period in which they are earned, and expenses are recognized in the period in which the related liability is incurred.

#### FIXED ASSETS

Building, equipment, furnishings, and leasehold improvements are recorded at cost. Donations of property and equipment are reported as contributions without donor restrictions unless the donor has restricted the donated asset to a specific purpose. The fixed assets are being depreciated on the straight-line method over three to thirty-nine years. Betterments and improvements are capitalized, whereas expenditures for repairs and maintenance are charged to expense as incurred.

#### **INCOME TAXES**

The System is exempt from Federal income taxes under Section 501(c)(3) of the Internal Revenue Code

The System accounts for income taxes in accordance with FASB Accounting Standards Codification (ASC) 740, Income Taxes. FASB ASC 740-10 clarifies the accounting for income taxes, by prescribing a minimum recognition threshold that a tax position is required to meet before being recognized in the financial statements. The System believes that it had appropriate support for any tax positions taken, and as such, does not have any uncertain tax positions that are material to the financial statements.

#### CASH AND CASH EQUIVALENTS

For the purposes of the statements of cash flows, the System considers all highly liquid debt instruments with original maturity dates of three months or less to be cash equivalents.

#### ACCOUNTS RECEIVABLE

Accounts receivable are stated at the amount management expects to collect from outstanding balances. Balances that are still outstanding after management has used reasonable collection efforts are written off. As of December 31, 2022, management has determined that probable uncollectible amounts that would require a provision for bad debt expense are not material to the financial statements.

### **POLARIS**

Polaris is the computerized catalog system. Member libraries pay an annual fee for access.

### FINANCIAL STATEMENT PRESENTATION

The System reports information regarding its financial position and activities according to two classes of net assets: assets with donor restrictions and assets without donor restrictions.

#### ADVERTISING

The System expenses advertising costs as they are incurred. Advertising expenses amounted to \$-0-in 2022 and 2021, respectively.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### RESTRICTED AND UNRESTRICTED REVENUE

Contributions received are recorded as increases in net assets without donor restrictions or net assets with donor restrictions, depending on the existence and/or nature of any donor restrictions.

Contributions and grants that are restricted by the donor are reported as increases in net assets without donor restrictions if the restrictions expire (that is, when a stipulated time restriction ends or purpose restriction is accomplished) in the reporting period in which the revenue is recognized. All other donor-restricted contributions are reported as increase in net assets with donor restrictions. When a restriction expires, net assets with donor restrictions are classified to net assets without donor restrictions and reported in the Statement of Activities as net assets released from restrictions.

#### FUNCTIONAL ALLOCATION OF EXPENSES

The financial statements report certain categories of expenses that are attributable to more than one supporting function. Therefore, these expenses require allocation on a reasonable basis that is consistently applied. The expenses that are allocated include depreciation, interest, insurance, utilities, and facilities, which are allocated on a square-footage basis, as well as salaries and benefits, which are allocated on the basis of estimated time and effort.

#### FAIR VALUE OF FINANCIAL INSTRUMENTS

"Disclosures of Fair Value of Financial Instruments," requires the System to disclose estimated fair values for its financial instruments. Fair value estimates, methods, and assumptions are set forth below for the System's financial instruments.

The carrying amounts of cash, accounts receivable, other current assets, accounts payable, accrued expenses, and grants receivable approximate fair value because of the short maturity of those instruments. Investments are recorded at fair market value and this also approximated fair value.

### **COLLECTIONS**

Books, periodicals and other library materials are not capitalized. Purchases of these items are recorded as decreases in unrestricted net assets in the year in which the items are capitalized. Contributions of these items are not reflected in the financial statements.

#### Library Aid

The system is funded primarily through New York State Education Department (SED) library aid. Library aid is allocated by SED based on formulas defined in Education Law. The System recognizes revenue when it receives notification of its allocated funding.

### Other Grants

Unconditional grants, including unconditional promise to give, are recognized as revenues in the period received. Donor-restricted contributions are reported as increases in net assets with donor restrictions. When a restriction expires, net assets with donor restrictions are reclassified to net assets without donor restrictions and reported in the statement of activities and changes in net assets as net assets released from restrictions.

The System assists member libraries in obtaining state and other grants. These grants are received by the System and passed through to member libraries. The passthrough revenue and expense is recognized when the grants are received.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **REVENUE RECOGNITION (continued)**

Revenues from Contracts with Member Libraries and Municipalities

Revenues are recognized when a good or service is transferred to a member library or municipality. A good or service is transferred when (or as) the member library or municipality obtains control of that good or service. Revenues are based on the consideration the System expects to receive in connection with its promises to deliver goods and services to member libraries or municipalities. Performance obligations are transferred to member libraries or municipalities at a point in time.

The System provides automation services to member libraries and municipalities. The transaction price is based upon a predetermined rate, set by the System, based on costs incurred and prorated to each member library and municipality. Revenue is recognized ratably throughout the year. The System invoices member libraries and municipalities annually or quarterly.

The System also provides technology and other services to member libraries and municipalities. The transaction price is based upon predetermined rates based on services provided. Revenue is recognized at a point in time when the service is provided.

Accounts receivable include \$3,711 and \$4,812 of billed and unpaid services as of December 31, 2022 and 2021, respectively.

#### **ESTIMATES**

Management used estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Actual results could vary from the estimates that management uses.

#### NOTE 2 – CONCENTRATIONS OF CREDIT RISK

During the years ended December 31, 2022 and 2021, the System received approximately 69% and 74%, respectively, of their revenue from New York State.

The System maintains its cash accounts in various financial institutions. Accounts are guaranteed by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000 per institution. At December 31, 2022 and 2021, \$1,756,032 and \$1,481,402, respectively, exceeded the FDIC limit of \$250,000 per institution. However, these funds were secured by a pledge of Treasury Securities by one financial institution.

#### **NOTE 3 – POST-EMPLOYMENT BENEFITS**

Finger Lakes Library System provided health insurance benefits to eligible retired employees through December 31, 2017, the date the plan was terminated.

Effective December 31, 2019, the System will no longer be required to provide post-employment benefits on a blanket basis, unless a specific agreement is reached with the retiree.

### NOTE 4 – LIQUIDITY AND AVAILABILITY OF FINANCIAL ASSETS

The following reflects the System's financial assets as of the statement of financial position date, reduced by amounts not available for general use because of contractual or donor-imposed restrictions:

	<u>2022</u>	<u>2021</u>
Financial Assets at Year End:		
Total current assets	\$ 2,009,375	\$ 1,715,529
Less:		
Prepaid expenses	 42,386	 62,869
Financial assets	1,966,989	1,652,660
Less those unavailable for general expenditures within one year, due to:		
Restrictions for program services	 81,584	 98,954
Total financial assets available to meet cash needs		
for general expenditures within one year	\$ 1,885,405	\$ 1,553,706

The System has \$1,885,405 of financial assets available within one year of the statement of financial position date to meet cash needs for general expenditures. None of this amount is subject to donor or other contractual restrictions that make them unavailable for general expenditures within one year of the statement of financial position date. The System has a goal to maintain enough cash and cash equivalents on hand to meet one year of normal operating expenses, which are, on average, approximately \$1,500,000. The System has a policy to structure its financial assets to be available as its general expenditures, liabilities, and other obligations come due.

#### NOTE 5 – RESTRICTIONS ON NET ASSETS

Net assets with donor restrictions are comprised of the following as of December 31:

	<u>2022</u>	<u>2021</u>
Subject to expenditure for specified purpose:		
Program services	\$ 81,584	\$ 98,954
Subject to investment in perpetuity:		
Donor restricted endowment funds	 250,000	 250,000
Total net assets with donor restrictions	\$ 331,584	\$ 348,954

Net assets with permanent restrictions consist of endowment fund assets to be held indefinitely. The income from the assets can be used to support the System's purchase of books and other informational media.

#### **NOTE 6 – PROPERTY AND EQUIPMENT**

Property and equipment consist of the following at December 31:

	<u>2022</u>	<u>2021</u>
Land	\$ 60,000	\$ 60,000
Land improvements	6,500	6,500
Building	1,776,099	1,776,099
Equipment and furnishings	 410,929	 349,999
Subtotal Fixed Assets	2,253,528	2,192,598
Less: Accumulated depreciation	 (679,115)	 (600,419)
Net property and equipment	\$ 1,574,413	\$ 1,592,179

Depreciation charged to expense for 2022 and 2021 amounted to \$78,696 and 71,182, respectively.

#### **NOTE 7 – RETIREMENT SYSTEM**

The System participates in the New York State and Local Retirement System ("NYSLRS"). The New York State Retirement and Social Security Law provides that all participants in NYSLRS are jointly and severally liable for any actuarial unfunded amounts. Such amounts are collected through annual billings to the Finger Lake Library System. Generally, all employees, except certain part-time employees, participate in NYSLRS. NYSLRS is non-contributory except for employees who joined after July 27, 1976, who contribute 3% to 4.5% of their salary. If an employee is a Tier Six employee, the contribution rate is based on annualized wages. It is the policy of Finger Lakes Library System to fund pension costs as billed by NYSLRS.

The excess, if any, of actuarially computed vested benefits over pension costs funded is unknown. Any excess, if determined, would result in additional charges by NYSLRS and would be funded as billed. During the year ended December 31, 2022 and 2021, the total contribution by the System to the pension plan was \$57,213 and \$84,503, respectively.

#### NOTE 8 – ACCRUED BENEFIT TIME

Upon separation of employment, employees are entitled to be paid accumulated vacation time, up to 30 hours of compensatory time, and sick time. Sick time is paid at a rate of one for every four hours accrued. The value of this accumulated leave is reported in the statement of financial position.

#### **NOTE 9 – RISKS AND UNCERTAINTIES**

The COVID-19 outbreak in the United States has caused business disruption through mandated and voluntary closings. There is still uncertainty regarding the magnitude and duration of the business and economic impact. Some programs of the System have been impacted by the pandemic, however, at this time, the full impact of this situation on the System and its future results is not presently determinable.

#### **NOTE 10 – ENDOWMENT**

An endowment fund is an established fund of cash, securities, or other assets that provides income for the support of a not-for-profit organization. Endowment funds are generally established by donor restricted gifts but can also be established by an organization's governing board. Finger Lakes Library System's endowment includes donor-restricted endowment funds. Some restrictions have been placed on the investment returns, to be used for the purchase of books and other informational media. As required by GAAP, net assets associated with endowment funds, including funds designated by the Board of Trustees to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

### Interpretation of Relevant Law

The Board of Trustees of the Library has interpreted the New York Prudent Management of Institutional Funds Act (NYPMIFA) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. As a result of this interpretation, the Library classifies as net assets with donor restrictions (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. In accordance with NYPMIFA, the Library considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- (1) The duration and preservation of the fund
- (2) The purposes of the Library and the donor-restricted endowment fund
- (3) General economic conditions
- (4) The possible effect of inflation and deflation
- (5) The expected total return from income and the appreciation of investments
- (6) Other resources of the Library
- (7) The investment policies of the Library.

Endowment Net Asset Compilation by Type of Fund as of December 31:

	Net A	ssets wtihout	Net	Assets with	
	Dono	r Restrictions	Dono	r Restrictions	<b>Total</b>
Donor-restricted endowment funds	\$	-	\$	250,000	\$ 250,000

Changes in Endowment Net Assets for the Fiscal Year Ended December 31, 2022

For the year ended December 31, 2022, Finger Lakes Library System had no endowment related activity.

Funds with Deficiencies

There were no deficiencies in the amount of endowment funds required by the donor or NYPMIFA as of December 31, 2022.

Investment Strategy and Objectives

Finger Lakes Library's investment strategy is to maintain investments in low-risk cash, cash equivalents, and mutual funds. The objective of this strategy is to preserve the principal of the endowed assets and generate a reasonable and predictable long-term cash flow.

#### **NOTE 10 – ENDOWMENT (CONTINUED)**

Spending Policy and How the Investment Objectives Relate to Spending Policy

Finger Lakes Library System distributs earnings from the endowment. Management first evaluates the actual return on the endowment to determine the amount available to be distributed. Next, management evaluates requests for expenditures to determine that they meet the objectives of the donor.

### NOTE 11 – LEASES

The System has entered in an agreement to rent a portion of the space within the building to South Central Regional Library Council over a period of several years. The lease agreement calls for annual payments of \$16,044, with an increase of 2% each subsequent year of the agreement. Total rental income received during 2022 and 2021 was \$16,204 and \$5,348, respectively. Future minimum rental income is as follows:

2023	\$ 16,529
2024	16,859
2025	17,196
2026	17,540
2027	17,891
2028 and thereafter	65.436

### **NOTE 12 – SUBSEQUENT EVENTS**

In preparing the financial statements, the System has evaluated events and transactions for potential recognition or disclosure through September 7, 2022, the date the financial statements were available to be issued.